

UNITED STATES DEPARTMENT OF COMMERCE Bureau of Export Administration Washington, DC. 20230

JUN 4 1999

## CERTIFIED MAIL-RETURN RECEIPT REQUESTED

U-Freight America, Inc. 320 Corey Way South San Francisco, California 94080

Attention:

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Eugene A. Boyer

Managing Director

Dear Mr. Boyer:

The Office of Export Enforcement, Bureau of Export Administration, United States Department of Commerce (BXA), hereby charges that, as described in detail below, U-Freight America, Inc. (U-Freight) has violated the Export Administration Regulations (currently codified at 15 C.F.R. Parts 730-774 (1999)) (the Regulations), <sup>1</sup> issued pursuant to the Export Administration Act of 1979, as amended (50 U.S.C.A. app. §§ 2401-2420 (1991 & Supp. 1999)) (the Act).'

Facts constituting violations:

#### Charges 1-2

On or about September 24, 1993, U-Freight forwarded Sun sparcservers, sparcstations or workstations, including related equipment, software and peripherals, to China Xiao Feng Technology & Equipment Company (China Xiao Feng). At the time of the shipment, U-Freight knew or had reason to know that the shipment of the goods to China Xiao Feng was contrary to the conditions on the validated license D181396 issued by BXA for the export.

<sup>&</sup>lt;sup>1</sup> The alleged violations occurred in 1993. The Regulations governing the violations at issue are found in the 1993 version of the Code of Federal Regulations (15 C. F.R. Parts 768-799 (1993)). Those Regulations define the violations that BXA alleges occurred and are referred to hereinafter as the former Regulations. Since that time, the Regulations have been reorganized and restructured; the restructured Regulations establish the procedures that apply to 'is matter.

<sup>&</sup>lt;sup>2</sup> The Act expired on August 20, 1994, Executive Order 12924 (3 C.F.R., 1994 Comp. 917 (1995)), extended by Presidential Notices of August 15, 1995 (3 C.F.R., 1995 Comp. 501 (1996)), August 14, 1996 (3 C.F.R., 1996 Comp. 298 (1997)), August 13, 1997 (3 C.F.R., 1997 Comp. 306 (1998)) and August 13, 1998 (3 C.F.R., 1998 Comp. 294)), continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C.A. §§ 1701-1706 (1991 & Supp. 1999)).

BXA alleges that, in so doing, U-Freight caused, aided or abetted the doing of an act prohibited by the Act or any regulation, order, or license issued thereunder, and thereby committed one violation of Section 787.2 of the former Regulations. BXA also alleges that, by forwarding commodities from the United States with knowledge or reason to know that a violation of the Act or any regulation, order, or license issued thereunder occurred, was about to occur, or was intended to occur, U-Freight committed one violation of Section 787.4(a) of the former Regulations.

BXA alleges that U-Freight committed one violation each of Sections 787.2 and 787.4(a), for a total of two violations of the former Regulations, each of which involved commodities controlled for reasons of national security under Section 5 of the Act.

Accordingly, U-Freight is hereby notified that an administrative proceeding is instituted against it pursuant to Section 13(c) of the Act and Part 766 of the Regulations for the purpose of obtaining an order imposing administrative sanctions, including any or all of the following:

The maximum civil penalty allowed by law of \$10,000 per violation or, for a violation of national security controls, \$100,000 per violation (see Section 764.3(a)(l) of the Regulations);

Denial of export privileges (see Section 764.3(a)(2) of the Regulations); and/or

Exclusion from practice before BXA (see Section 764.3(a)(3) of the Regulations).

Copies of relevant Parts of the Regulations are enclosed.

If U-Freight fails to answer the charges contained in this letter within 30 days after being served with notice of issuance of this letter as provided in Section 766.6 of the Regulations, that failure will be treated as a default under Section 766.7.

U-Freight is further notified that it is entitled to an agency hearing on the record as provided by Section 13(c) of the Act and Section 766.6 of the Regulations, if a written demand for one is filed with its answer, to be represented by counsel, and to seek a consent settlement.

Pursuant to an Interagency Agreement between BXA and the U. S. Coast Guard, the U. S. Coast Guard is providing administrative law judge services, to the extent that such services are required under the Regulations, in connection with the matters set forth in this letter. Accordingly, U-Freight's answer should be filed with the U.S. Coast Guard ALJ Docketing Center, 40 S. Gay Street, Baltimore, Maryland 212024022, in accordance with the instructions in Section 766.5(a) of the Regulations. In addition, a copy of U-Freight's answer

should be served on BXA-at the address set forth in Section 766.5(b), adding "ATTENTION: Mi-Yong Kim, Esq." below the address. Ms. Kim may be contacted by telephone at (202) 482-53 11.

Sincerely,

Mark D. Menefee

Director

Office of Export Enforcement

Enclosure

# UNITED STATES DEPARTMENT OF COMMERCE BUREAU OF EXPORT ADMINISTRATION WASHINGTON, D. C. 20230

In the Matter of:		
	j j	
U-FREIGHT AMERICA, INC	)	
320 Corey Way	)	Docket No. 98-BXA-13
South San Francisco, California 9408	0, )	
	)	
Respondent	)	

### SETTLEMENT AGREEMENT

This Agreement is made by and between U-Freight America, Inc. (U-Freight) and the Bureau of Export Administration, United States Department of Commerce, pursuant to Section 766.18(b) of the Export Administration Regulations (currently codified at 15 C .F.R. Parts 730-774 (1999)) (the Regulations), <sup>1</sup> issued pursuant to the Export Administration Act of 1979, as amended (50 U.S.C.A. app. §§ 2401-2420 (1991 & Supp. 1999)) (the Act).<sup>2</sup>

<sup>&</sup>lt;sup>1</sup>The alleged violations occurred in 1993. The Regulations governing the violations at issue are found in the 1993 version of the Code of Federal Regulations (15 C.F.R. Parts 768-799 (1993)). Those Regulations define the violations that BXA alleges occurred and are referred to hereinafter as the former Regulations. Since that time, the Regulations have been reorganized and restructured; the reorganized and restructured Regulations establish the procedures that apply to this matter.

<sup>&</sup>lt;sup>2</sup> The Act expired on August 20, 1994. Executive Order 12924 (3 C.F.R., 1994 Comp. 917 (1995)), extended by Presidential Notices of August 15, 1995 (3 C.F.R., 1995 Comp. 501 (1996)), August 14, 1996 (3 C.F.R., 1996 Comp. 298 (1997)), August 13, 1997 (3 C.F.R., 1997 Comp. 306 (1998), August 13, 1998 (3 C.F.R., 1998 Comp 294 (1999)), and August 10, 1999 (64 *Fed. Reg.* 44101 (August 13, 1999)), continued the Regulations in effect under the International Emergency Economic Powers Act (IEEPA) (50 U.S.C.A. §§ 1701-1706 (1991 & supp. 1999)).

WHEREAS, the Office of Export Enforcement, Bureau of Export Administration (BXA), has initiated an administrative proceeding against U-Freight pursuant to the Act and the Regulations, based on allegations that on or about September 24, 1993, U-Freight forwarded Sun workstations, including related equipment, software and peripherals, from the United States to the People's Republic of China, knowing or having reason to know that the shipment was contrary to a condition on the license issued by BXA for the export, in violation of Sections 787.2 and 787.4(a) of the former Regulations;

WHEREAS, U-Freight received notice of issuance of the Charging Letter pursuant to Section 766.3(b) of the Regulations;

WHEREAS, U-Freight has reviewed the Charging Letter and is aware of the allegations made against it and the administrative sanctions which could be imposed against it if the allegations are found to be true; U-Freight fully understands the terms of this Settlement Agreement and the Order; U-Freight enters into this Settlement Agreement voluntarily and with full knowledge of its rights, and U-Freight states that no promises or representations have been made to it other than the agreements and considerations herein expressed;

WHEREAS, U-Freight neither admits nor denies the allegations contained in the Charging Letter;

WHEREAS, U-Freight wishes to settle and dispose of all matters alleged in the Charging Letter by entering into this Settlement Agreement; and

WHEREAS, U-Freight agrees to be bound by an appropriate Order giving effect to the terms of this Settlement Agreement, when entered (appropriate Order);

NOW THEREFORE, U-Freight and BXA agree as follows:

- 1. BXA has jurisdiction over U-Freight, under the Act and the Regulations, in connection with the matters alleged in the Charging Letter.
- BXA and U-Freight agree that the following sanction shall be unposed against
   U-Freight in complete settlement of all alleged violations of the Act and the former
   Regulations arising out of the transaction set forth in the Charging Letter:
  - U-Freight shall be assessed a civil penalty of \$20,000, \$10,000 of which shall be paid to the U.S. Department of Commerce within 30 days of the date of entry of an appropriate Order. Payment of the remaining \$10,000 shall be suspended for a period of one year from the date of the entry of the appropirate Order and shall thereafter be waived, provided that, during the period of suspension, U-Freight has committed no violation of the Act, or any regulation, order, or license issued thereunder;
  - (b) As authorized by Section 11(d) of the Act, the timely payment of the civil penalty agreed to in paragraph 2(a) is hereby made a condition to the granting, restoration, or continuing validity of any export license, permission, or privilege granted, or to be granted, to U-Freight. Failure to make timely payment of the civil penalty set forth above shall result in the denial of all of U-Freight's export privileges for a period of one year from the date of entry of the appropriate Order imposing the civil penalty.
- 3. U-Freight agrees that, subject to the approval of this Settlement Agreement pursuant to paragraph 8 hereof, it hereby waives all rights to further procedural steps in this

matter (except with respect to any alleged violation of this Settlement Agreement or the appropriate Order, when entered), including, without limitation, any right: (a) to an administrative hearing regarding the allegations in the Charging Letter; (b) to request a refund of the civil penalty imposed pursuant to this Settlement Agreement and the appropriate Order, when entered; and (c) to seek judicial review or otherwise to contest the validity of this Settlement Agreement or the appropriate Order, when entered.

- 4. BXA agrees that, upon entry of an appropriate Order, it will not initiate any administrative proceeding against U-Freight in connection with any violations of the Act or the former Regulations arising out of the transaction identified in the Charging Letter.
- 5. U-Freight understands that BXA will make the Charging Letter, this Settlement Agreement, and the appropriate Order, when entered, available to the public.
- 6. BXA and U-Freight agree that this Settlement Agreement is for settlement purposes only. Therefore, if this Settlement Agreement is not accepted and an appropriate Order is not issued by the Assistant Secretary for Export Enforcement pursuant to Section 766.18(b) of the Regulations, BXA and U-Freight agree that they may not use this Settlement Agreement in any administrative or judicial proceeding and that neither party shall be bound by the terms contained in this Settlement Agreement in any subsequent administrative or judicial proceeding.
- 7. No agreement, understanding, representation or interpretation not contained in this Settlement Agreement may be used to vary or otherwise affect the terms of this Settlement Agreement or the appropriate Order, when entered, nor shall this Settlement Agreement serve

to bind, constrain, or otherwise limit any action by any other agency or department of the United States Government with respect to the facts and circumstances addressed herein.

8. This Settlement Agreement shall become binding on BXA only when the Assistant Secretary for Export Enforcement approves it by entering an appropriate Order, which will have the same force and effect as a decision and order issued after a full administrative hearing on the record.

BUREAU OF EXPORT ADMINISTRATION U.S. DEPARTMENT OF COMMERCE

U-FREIGHT AMERICA, INC.

Cecil Hunt

Acting Chief Counsel
Office of Chief Counsel
for Export Administration

Date: 14 March 2000

Eugene A. Boyer Managing Director

Date: MARCH 6, 2000

## UNITED STATES DEPARTMENT OF COMMERCE BUREAU OF EXPORT ADMINISTRATION WASHINGTON. D. C. 20230

In the Matter of:	)	
	)	
U-FREIGHT AMERICA, INC	)	
320 Corey Way	)	Docket No. 98-BXA-13
South San Francisco, California 94080	), )	
	)	
Respondent	_)	

### **ORDER**

The Office of Export Enforcement, Bureau of Export Administration, United States Department of Commerce (BXA), having initiated an administrative proceeding against U-Freight America, Inc. (U-Freight) pursuant to Section 13(c) of the Export Administration Act of 1979, as amended (50 U.S.C.A. app. §§ 2401-2420 (1991 & Supp. 1999)) (the Act),' and the Export Administration Regulations (currently codified at 15 C .F.R. Parts 730-774 (1999)) (the Regulations),' based on allegations that, on or about September 24, 1993, U-Freight forwarded a shipment of Sun workstations, including related equipment, software and

<sup>&</sup>lt;sup>1</sup> The Act expired on August 20, 1994. Executive Order 12924 (3 C.F.R., 1994 Comp. 917 (1995)), extended by Presidential Notices of August 15, 1995 (3 C.F.R., 1995 Comp. 501 (1996)), August 14, 1996 (3 C.F.R., 1996 Comp. 298 (1997)), August 13, 1997 (3 C.F.R., 1997 Comp. 306 (1998), August 13, 1998 (3 C.F.R., 1998 Comp 294 (1999)), and August 10, 1999 (64 *Fed. Reg.* 44101 (August 13, 1999)), continued the Regulations in effect under the International Emergency Economic Powers Act (IEEPA) (50 U.S. C. A. §§ 1701-1706 (1991 & supp. 1999)).

<sup>&</sup>lt;sup>2</sup> The alleged violations occurred in 1993. The Regulations governing the violations at issue are found in the 1993 version of the Code of Federal Regulations (15 C .F.R. Parts 768-799 (1993)). Those Regulations define the violations that BXA alleges occurred and are referred to hereinafter as the "former Regulations." Since that time, the Regulations have been reorganized and restructured; the reorganized and restructured Regulations establish the procedures that apply to the matters set forth in this Order.

peripherals, from the United States to the People's Republic of China, knowing or having reason to know that the shipment was contrary to a condition on the license issued by BXA for the export, in violation of Sections 787.2 and 787.4(a) of the former Regulations; and

BXA and U-Freight having entered into a Settlement Agreement pursuant to Section 766.18(b) of the Regulations whereby they agreed to settle this matter in accordance with the terms and conditions set forth therein, and the terms of the Settlement Agreement having been approved by me;

#### IT IS THEREFORE ORDERED:

FIRST, a civil penalty of \$20,000 is assessed against U-Freight, \$10,000 of which shall be paid to the U.S. Department of Commerce within 30 days of the date of this Order. Payment shall be made in the manner specified in the attached instructions. Payment of the remaining \$10,000 shall be suspended for a period of one year from the date of this Order and shall thereafter be waived, provided that, during the period of suspension, U-Freight has committed no violation of the Act, or any regulation, order, or license issued thereunder.

SECOND, that, pursuant to the Debt Collection Act of 1982, as amended (31 U.S.C.A. §§ 3701-3720E (1983 and Supp. 1999)), the civil penalty owed under this Order accrues interest as more fully described in the attached Notice, and, if payment is not made by the due date specified herein, U-Freight will be assessed, in addition to interest, a penalty charge and an administrative charge, as more fully described in the attached Notice.

THIRD, that, as authorized by Section 1 l(d) of the Act, the timely payment of the civil penalty set forth above is hereby made a condition to the granting, restoration, or continuing validity of any export license, permission, or privilege granted, or to be granted, to U-Freight.

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Accordingly, if U-Freight should fail to pay in the civil penalty set forth above a timely manner, the undersigned will enter an Order under the authority of Section 11(d) of the Act denying all of U-Freight's export privileges for a period of one year from the date of this Order.

FOURTH, that a copy of this Order shall be delivered to the United States Coast Guard ALJ Docketing Center, 40 South Gay Street, Baltimore, Maryland 21202-4022, notifying that office that this case is withdrawn from adjudication, as provided by Section 766.18(b) of the Regulations.

FIFTH, that the Charging Letter, the Settlement Agreement, and this Order shall be made available to the public.

This Order, which constitutes the final agency action in this matter, is effective immediately.

F. Amanda DeBusk

Assistant Secretary for Export Enforcement

Entered this \_\_\_\_\_\_ day of \_\_\_\_\_\_\_, 2000.